

The World Bank Procurement Framework: the role of public procurement in preventing corruption



Enzo de Laurentiis Milano, March 16, 2017

Governance at the World Bank – Key to Achieving our Goals

- Governments and citizens engaging to design and apply policies that improve lives
- The underlying drivers of policy effectiveness: commitment, coordination, and cooperation
- Effective institutions the machinery of government (form and function)
- Building capacity (to implement policies) and power asymmetries
- The rule of law and the role of law
- Confronting corruption



The Logic of Modern Procurement Rules

- Regulate interactions between government and domestic/international markets
- Instrument of public policy
- Drive behavior toward functional performance
- Seek innovative solutions to deliver better services with value for money and integrity
- Protect management integrity
- Balance key stakeholders' interests
- Make strategic use of technology



Why is a Sound Procurement System Central to Preventing Corruption?

- ➤ Government activity most vulnerable to F&C approximately a third of government spending, and 12% of GDP in OECD countries
- Corruption distorts allocative efficiency, inhibits, innovation, and inflicts major, long lasting costs on societies
- Preventing corruptions helps generate fiscal savings and engenders trust in institutions



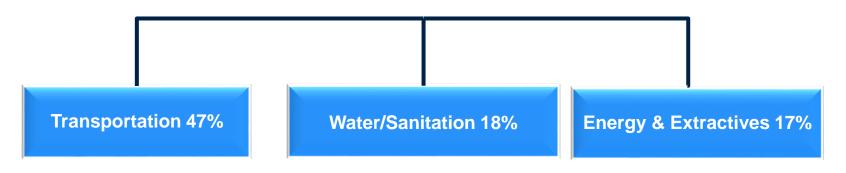
World Bank Procurement's Significant Global Impact

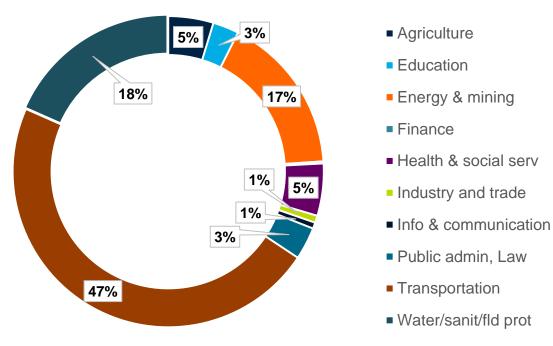
- ➤ Bank funds over 1,800 investment projects in 136 countries
- Active project portfolio worth about US\$80 Billion in total
- Annual IPF procurements circa \$14 to \$20 Billion
- Finances government-led procurement in a variety of industries and sectors
- Approximately 6,000 contracts awarded annually
- Approximately 340 projects currently utilizing the new Framework
- Operating model includes 250 procurement staff based in 72 countries to support projects and build capacity
- ➤ Benchmarking Public Procurement (180 countries); Global Partnership; support to reforms, presence in other global fora



Top Areas For Spend In FY16 (Worldwide)

\$80 Billion



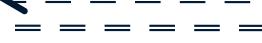




Contractual Relationships

WORLD BANK

COMPLAINTS of F&C ALLEGATIONS



INVESTIGATIONS, AUDITS, SANCTIONS

SUPPLIER ENGAGEMENT

FINANCING/ CREDIT AGREEMENT

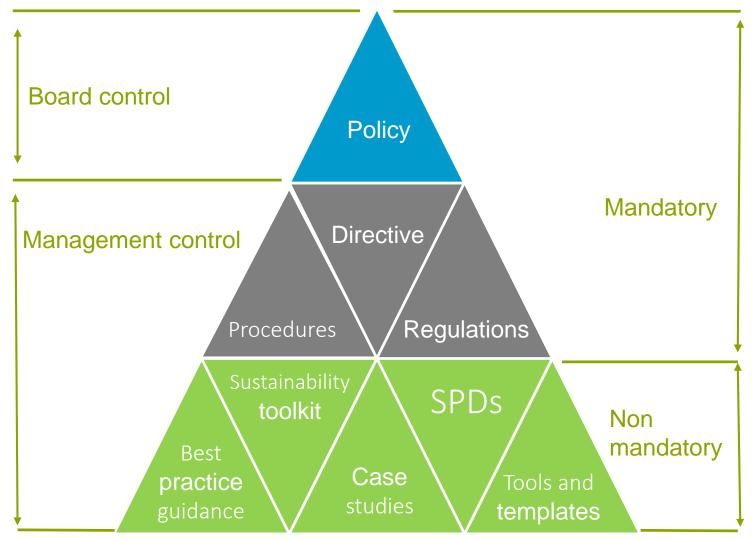
IMPLEMENTING AGENCY (Borrowing Country Government)

SUPPLIER/ CONTRACTOR/ CONSULTANT

PROCUREMENT DOCUMENTS, CONTRACTS, COMPLAINTS

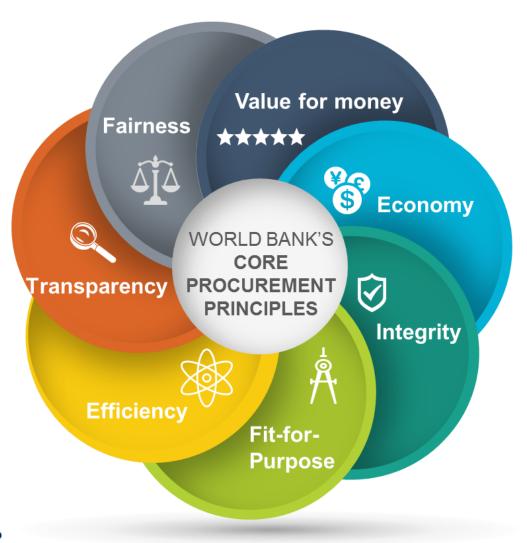


New Procurement Framework for IPF





Core Procurement Principles





Key Features

- More upfront analysis and design
- More options for tailored procurement approaches, and hands-on expanded implementation support
- Promotes strategic engagements with providers
- Enables the use of sustainable procurement criteria
- Improves the approach to resolving procurement-related complaints (e.g. stand-still period)
- More involvement in contract management to ensure the best possible outcomes and that problems are resolved quickly
- Risk-based and proportional
- Enhances integrity, transparency, and accountability



Greater Focus On Procurement Planning

- Project Procurement Strategy for Development (PPSD)
 - new market analysis and procurement planning tool
 - risk-based approach
 - addresses how the procurement will support development and deliver best VfM
 - forms the basis of the procurement plan
 - > proportional to the risk, value and complexity of the procurement
 - short version for low-value, low-risk projects
 - simplified version for emergency situations
 - living document can be updated periodically
 - electronic procurement planning and monitoring system (STEP)



Promoting Integrity

- Bank's Anti-Corruption Guidelines and sanctions procedure
- Up-front dialogue on integrity matters to determine appropriate integrity controls in support of the selected procurement method and approaches (competitive dialogue, negotiations)
- ➤ Greater interaction on integrity matters with specialists in relation to actual contract delivery and results measurement
- Use of technologies—e-procurement, open data, and geotagging of procurement activities



Promoting Integrity - continued

- Ineligibility for debarment now covers participation. This resolves issues on whether a sanctioned firm could participate in a procurement process (short-list, pre-qualifications, etc.)
- Acceptance of national debarments to the Bank's satisfaction (related to F&C, issued by a judicial or administrative entity, under a due process) -not limited to NCB
- Letter of Acceptance of WB ACG for APAs, PPP (Bank financing after the PPP contract award), national procedures



Anti-corruption Provisions

- Bank's Anti-corruption provisions are contained in full in each SPD:
 - defining the sanctionable practices of corruption, fraud, collusion and coercion
 - sanctioning those engaged in sanctionable practices
 - declaring ineligibility of those sanctioned in according with WB prevailing sanctions policies
 - requiring Bank's right to inspect
- Where SPDs are not used, (e.g. alternative procurement arrangements, national competitive procurement) consultants will be required to accept the application of, and agreed to comply with, the Bank's Anti-corruption provisions



Sanctionable Practices

- Corrupt practices
- Fraudulent practices
- Collusive practices
- Coercive practices
- Obstructive practices



Unlocking the Power of Information

- Open Contracting
- Data analytics measuring performance
- Focus on outcomes rather than procedure, including for corruption indicators
- Comprehensive data consumption strategies
- Citizens' participation and closing the feed-back loop
- Beneficial Ownership



Open Contracting

- Improving the disclosure of contract information and data by providing guidance on the type of data to be published and by proposing application of open and standardized disclosure formats
- Creating opportunities for stakeholder participation for effective use of information and data in the monitoring and oversight of contract management
- Advancing mechanisms for constructive multi-stakeholder engagement around contract performance
- 19 countries adopted OC commitments during UK Anticorruption summit and 5 of these have programs with the WB



Beneficial Ownership

- Natural person who ultimately owns or controls a company (25% or more)
- FATF recommendations and evolving international practice
- Aligned with initiatives on AML, company registration, antiterrorism, and Stolen Assets Recovery
- WB Standard Procurement Documents require winning bidder to provide B/O information
- Information published with contract award
- Misrepresentation of B/O information may be investigated and sanctioned

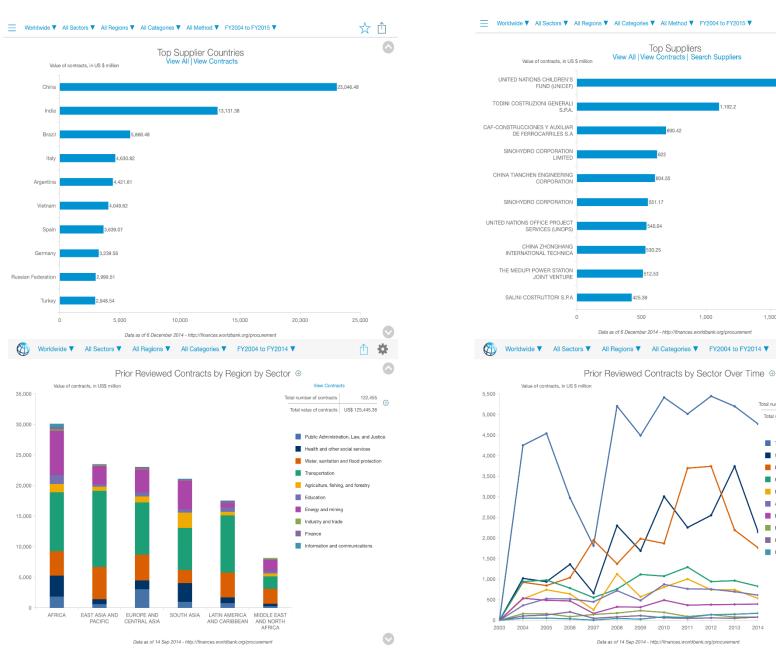


World Bank Procurement App

- Historic Procurement data on major contract awards
- The App enables the public to look at:
 - who won what, where, and how much
 - > ratios
 - > trends
 - supplier rankings
- Easy to slice data by type, place, year, and company
- Enables the public to easily explore large amounts of data
- Includes an email feature that exports charts, figures, and tables
- Free for iPad and iPhone from the Apple Store



World Bank Procurement App (link)



Supplier Company is based on place of

2.000

121,987

1.500

Total number of contracts

Transportation

Education

Industry and trade

Total value of contracts US\$ 124,518,53

Water, sanitation and flood protection

Public Administration, Law, and Justice

Health and other social services

Agriculture, fishing, and forestry

Information and communications

World Bank Group Finances App

- Access the Bank portfolio of projects, finances, and upcoming/key procurement opportunities:
 - nine different languages (Arabic, Bahasa Indonesia, Chinese, English, French, Hindi, Portuguese, Russian, and Spanish)
 - locate any project including the awarded contracts
 - receive Procurement/Tender Notices and follow business opportunities in more than 100 countries
 - get updates on pending projects in the pipeline, as well as latest approved projects
 - check the disbursements data, updated monthly, and the contributions to Trust Funds
 - engage with the Bank by sharing, following its projects and investments, or reporting back



Managing The Procurement Portfolio - STEP

- Life cycle tracking
 - Risk identification
 - Integrity scanning
 - Bidding information
 - Transparency
 - Legacy integration
- Monitoring & reporting

- Records all contracts
- Tracks all performance
- Identifies risks at activity level
- Helps inform risk assessment
- Verifies supplier eligibility
- Reduces risk of ineligible payments
- Captures competition data
- Facilitates market analysis
- Automates publication of data
- Enables open contracting
- Migrates existing data
- Staging area for client systems
- Simplifies access to data
- Enhances analytics



Leveraging Global Fora and Collaboration

- MDB harmonization cross-debarment
- > OECD MAPS
- > PEFA, GIFT, SDGs
- Global standards (INTOSAI,IFAC, etc.)
- G-20 (illicit financial flows, tax transparency, Beneficial Ownership, etc.)



MAPS

- Harmonized tool to assess procurement systems
- Provides direction for reform
- Core assessment and several modules
- Guided by OECD Recommendations on Public Procurement (value for money, transparency, fairness, and good governance)
- Contextual elements (e.g. secondary policy objectives)
- Qualitative and quantitative indicators
- Validation and Secretariat services

